

UNITED STATES DISTRICT COURT  
EASTERN DISTRICT OF WASHINGTON

LEOPOLDO CARDENAS,

Plaintiff,

v.

DAVE BASE, *et al.*,

Defendants.

NO. CV-04-5080-RHW

**ORDER GRANTING  
DEFENDANT'S MOTION FOR  
SUMMARY JUDGMENT**

Before the Court is Defendant's Motion for Summary Judgment (Ct. Rec. 23). This motion was heard without oral argument.

At all times pertinent to this law suit, Plaintiff was an inmate at Walla Walla State Penitentiary ("Penitentiary"). He asserts that employees of the Penitentiary violated his constitutional rights in a number of ways: (1) Denial of Toilet Paper, in violation his Eighth Amendment Right to be free from Cruel and Unusual Punishment; (2) Termination of Employment based on his religion, in violation his First Amendment Rights of Freedom of Religion and his Fourteenth Amendment Equal Protection Rights; (3) Denial of Access to the Library, in violation his Fourteenth Amendment Rights; (4) Retaliation; (5) Improper Withdrawal of Funds, in violation of his Due Process Rights, and (6) Loss of Earned Time and Custody Promotion, in violation of his Due Process Rights. In their Motion for Summary Judgment, Defendants asks the Court to dismiss all of Plaintiff's claims and dismiss the case with prejudice.

**ORDER GRANTING DEFENDANT'S MOTION FOR SUMMARY  
JUDGMENT ~ 1**

## ANALYSIS

### A. Standard of Review

Summary judgment is appropriate if the “pleadings, depositions, answers to interrogatories, and admissions on file, together with the affidavits, if any, show that there is no genuine issue as to any material fact and that the moving party is entitled to judgment as a matter of law.” Fed. R. Civ. P. 56(c). There is no genuine issue for trial unless there is sufficient evidence favoring the nonmoving party for a jury to return a verdict in that party’s favor. *Anderson v. Liberty Lobby, Inc.*, 477 U.S. 242, 250 (1986). If the nonmoving party “fails to make a showing sufficient to establish the existence of an element essential to that party’s case, and on which the party will bear the burden of proof at trial,” then the trial court should grant the motion.” *Celotex Corp. v. Catrett*, 477 U.S. 317, 323 (1986). When considering a motion for summary judgment, a court may neither weigh the evidence nor assess credibility; instead, “the evidence of the non-movant is to be believed, and all justifiable inferences are to be drawn in his favor.” *Anderson*, 477 U.S. at 255.

### B. Plaintiff’s 42 U.S.C. § 1983 Claims

In order to establish liability under 42 U.S.C. § 1983, Plaintiff bears the burden of proving that Defendants: (1) acted under color of state law, and (2) deprived Plaintiff of rights secured by the Constitution or federal statutes. *Karim-Panahi v. Los Angeles Police Dep’t*, 839 F.2d 621, 624 (9<sup>th</sup> Cir. 1988). Here, Defendants are all employees at Walla Walla State Penitentiary. As such, Plaintiff has made the proper showing that Defendants were acting under color of state law. As discussed below, however, Plaintiff has not met his burden of showing that his Constitutional rights were violated.

#### 1. Denial of Toilet Paper

Plaintiff alleges that he was denied toilet paper in violation of the Eighth Amendment’s prohibition against cruel and unusual punishment. On March 30,

1 2003, Plaintiff's cell was out of toilet paper. On his way back from breakfast,  
2 Plaintiff approached Correction Officer Knowlton to see if he could get another  
3 roll. According to Plaintiff, Knowlton was going to allow him to get a roll of  
4 tissue, when Correction Officer Suckow and Defendant Base stopped Plaintiff and  
5 told him he had to wait for the supply cart. The time was 08:45 hours and the  
6 supply cart did not come until 14:15 hours. As a result, Plaintiff had to wait to use  
7 the bathroom and he asserts he was subjected to "tremendous abdominal pain and  
8 suffering."

9 The Eighth Amendment to the United States Constitution states: "Excessive  
10 bail shall not be required, nor excessive fines imposed, nor cruel and unusual  
11 punishments inflicted." U.S. Const. Amend. VIII. The "cruel and unusual  
12 punishments" standard applies to the conditions of a prisoner's confinement.  
13 *Rhodes v. Chapman*, 452 U.S. 337, 345-46 (1981). "No static 'test' can exist by  
14 which courts determine whether conditions of confinement are cruel and unusual,  
15 for the Eighth Amendment 'must draw its meaning from the evolving standards of  
16 decency that mark the progress of a maturing society.'" *Id.* (Citations omitted).  
17 However, courts agree that the Eighth Amendment "embodies 'broad and idealistic  
18 concepts of dignity, civilized standards, humanity, and decency.'" *Estelle v.*  
19 *Gamble*, 429 U.S. 97, 102 (1976) (Citations omitted).

20 Nevertheless, "the Constitution does not mandate comfortable prisons."  
21 *Rhodes*, 452 U.S. at 349. If prison conditions are merely "restrictive and even  
22 harsh, they are part of the penalty that criminal offenders pay for their offenses  
23 against society." *Id.* at 347. Generally speaking, prison conditions rise to the level  
24 of an Eighth Amendment violation only when they "involve the wanton and  
25 unnecessary infliction of pain." *Id.*

26 The Supreme Court has developed a two-part analysis to govern Eighth  
27 Amendment challenges to conditions of confinement. First, under the objective  
28 component, a prisoner must prove that the condition he complains of is sufficiently

1 serious to violate the Eighth Amendment. *Hudson v. McMillian*, 503 U.S. 1, 8  
2 (1992). The challenged condition must be extreme. *Id.* at 9. While an inmate  
3 “need not await a tragic event” before seeking relief, he must at the very least show  
4 that a condition of his confinement “pose[s] an unreasonable risk of serious  
5 damage to his future health or safety.” *Helling v. McKinney*, 509 U.S. 25, 33, 35  
6 (1993).

7 Second, the prisoner must show that the prison officials “acted with a  
8 sufficiently culpable state of mind” with regard to the condition at issue. *Hudson*,  
9 503 U.S. at 8. The proper standard is that of deliberate indifference. *Wilson v.*  
10 *Seiter*, 501 U.S. 294, 303 (1991). Negligence does not suffice to satisfy this  
11 standard, but a prisoner need not show that the prison official acted with “the very  
12 purpose of causing harm or with knowledge that harm [would] result,” *Farmer v.*  
13 *Brennan*, 511 U.S. 825, 835 (1994).

14 In defining the deliberate indifference standard, the *Farmer* Court stated:

15 [A] prison official cannot be found liable under the Eighth  
16 Amendment for denying an inmate humane conditions of confinement  
17 unless the official knows of and disregards an excessive risk to inmate  
18 health or safety; the official must both be aware of facts from which  
the inference could be drawn that a substantial risk of serious harm  
exists, and he must also draw the inference.

19 *Id.* at 837. Furthermore, the official may escape liability for known risks “if [he]  
20 responded reasonably to the risk, even if the harm ultimately was not averted.” *Id.*  
21 at 844.

22 In reviewing prior cases in which courts have determined whether  
23 deprivation of toilet paper rises to the level of a Constitutional violation, it is clear  
24 in viewing the facts in the light most favorable to Plaintiff that the denial of toilet  
25 paper for almost six hours does not meet the objective test for cruel and unusual  
26 punishment. See *Trammel v. Keane*, 338 F.3d 155 (2<sup>nd</sup> Cir. 2003) (holding that no  
27 Constitutional violation occurred where the plaintiff was left with one roll of toilet  
28 paper to last approximately nine days, due to negligence); *Phillips v. East*, 2003

1 WL 22770162 (5<sup>th</sup> Cir. Nov. 24, 2003) (holding that denial for two and one-half  
2 days of a mattress, a blanket, and toilet paper, without more, to an inmate with a  
3 cold confined indoors does not constitute a deprivation of the minimal civilized  
4 measures of life's necessities); *Harris v. Fleming*, 839 F.2d 1232 (7<sup>th</sup> Cir. 1988)  
5 (finding no Eighth Amendment violation when prison officials failed to provide a  
6 prisoner with toilet paper for five days, and soap, a toothbrush, and toothpaste for  
7 ten days); *Broomfield v. Allen County Jail*, 2005 WL 1174123 (N.D. Ind. May 3,  
8 2005) (holding that the denial of toilet paper for two days was a temporary  
9 inconvenience, not an Eighth Amendment violation). As such, summary judgment  
10 with respect to this claim is appropriate.

## 11 **2. Termination of Employment Based on Religion in Violation of** 12 **First and Fourteenth Amendment**

13 Plaintiff asserts that his First and Fourteenth Amendment rights were  
14 violated when he was terminated for refusing to work on Saturdays. Beginning on  
15 May 28, 2003, Plaintiff began working as a Unit 6 tier porter at the Walla Walla  
16 State Penitentiary. According to the Penitentiary's policy, a tier porter must work  
17 every day. Upon being hired, Plaintiff informed Defendant Branscum that he was  
18 unable to work on Saturdays because of his religion. Defendant Branscum asserts  
19 that, after checking with his supervisors, he informed Plaintiff that he would  
20 indeed have to work all seven days, including Saturdays. Plaintiff states that he  
21 was never told that he had to work on Saturdays and insists that he has never  
22 worked on Saturdays as a Unit 6 tier porter.

23 On Saturday, October 18, 2003, staff at the Penitentiary noticed that Plaintiff  
24 did not report to work. When asked why he was not working, Plaintiff stated that  
25 Custody Unit Supervisor Walter told him he did not have to work Saturdays.  
26 When questioned by staff, Defendant Walter said he never told Plaintiff he did not  
27 have to work Saturdays. The following Saturday, October 25, 2003, Plaintiff again  
28 refused to work, and this time was fired by Defendant Base.

1 Under *Anderson*, the Court would accept Plaintiff's version of the facts and  
2 review the summary judgment motion as if Plaintiff never worked on Saturdays  
3 since he was hired. *Anderson*, 477 U.S. at 255. "The court need not, however,  
4 accept as true allegations that contradict matters properly subject to judicial notice  
5 or by exhibit." *Sprewell v. Golden State Warriors*, 266 F.3d 979, 988 (9<sup>th</sup> Cir.  
6 2001). In support of their motion, Defendants provided the Court with payroll  
7 records showing that Plaintiff was paid for working Saturdays. Also, Plaintiff's  
8 supervisor testified that if Plaintiff failed to show up for work on Saturdays, he  
9 would have been aware of it.

10 The Court accepts the payrolls records as proof that prior to October 18,  
11 2003, Plaintiff had worked Saturdays at the Penitentiary as a Unit 6 tier porter, and,  
12 accordingly, finds that Plaintiff was fired for failing to come to work on October  
13 18, 2003, and the firing had nothing to do with the practice of his religion. Also,  
14 once Plaintiff notified the Penitentiary that he was not willing to work on  
15 Saturdays because of his religion, he was assigned a new job, which  
16 accommodated his request. Consequently, Plaintiff has failed to establish that his  
17 Constitutional rights were violated when he was terminated as a Unit 6 tier porter.

### 18 **3. Equal Protection Claim**

19 Throughout his Complaint, Plaintiff asserts that he was unfairly  
20 discriminated against because of his religion. In order to succeed in an Equal  
21 Protection claim, Plaintiff must show that officials intentionally acted in a  
22 discriminatory manner. *Freeman v. Arpaio*, 125 F.3d 732, 737 (9<sup>th</sup> Cir. 1997). At  
23 the minimum, then, Plaintiff would have to show that he was not afforded a  
24 reasonable opportunity to pursue his faith as compared to prisoners of other faiths,  
25 and that such conduct was intentional. *Id.* There is nothing in the record to  
26 suggest that Plaintiff, or other Seventh Day Adventists, are treated differently than  
27 prisoners of other faiths at the Walla Walla State Penitentiary.

#### 4. Denial of Access to the Library

Plaintiff asserts that he was denied access to the library in violation of the Fourteenth Amendment. On October 18, 2003, the same day that he refused to go to work for the first time, Plaintiff was placed on a cross-quadrant list so he could access the library. Plaintiff was not called out, and he was unable to use the library that morning. Plaintiff filed a grievance, and the investigation revealed that Plaintiff was wrongfully denied access to the library that day.

The Fourteenth Amendment due process clause guarantees inmate access to the courts that is adequate, effective, and meaningful. *Bounds v. Smith*, 430 U.S. 817, 822 (1977); *Sands v. Lewis*, 886 F.2d 1166, 1168 (9<sup>th</sup> Cir. 1989). To guarantee the right of access, prison authorities must “assist inmates in the preparation and filing of meaningful legal papers by providing prisoners with adequate law libraries or adequate assistance from persons trained in the law.” *Bounds*, 430 U.S. at 828. The Constitution does not guarantee a prisoner unlimited access to a law library. *Lindquist v. Idaho State Bd. of Corr.*, 776 F.2d 851, 858 (9<sup>th</sup> Cir. 1985). Prison officials can regulate the time, manner, and place in which the library facilities are used. *Id.*

The Ninth Circuit has set forth a two-step analysis to determine whether a right of access claim has merit. *Vandelft v. Moses*, 31 F.3d 794, 796 (9<sup>th</sup> Cir. 1994). First, the court must determine “whether the claimant alleges a denial of adequate law libraries or adequate assistance from persons trained in the law.” *Id.* Second, if the claim does not involve either of these two “core requirements,” the court must decide whether the plaintiff has alleged an actual injury to court access. *Id.* “Actual injury” is defined as a “specific instance in which an inmate was actually denied access to the courts.” *Id.*

Here, Plaintiff is not challenging the adequacy of the law library itself, but claims that he was denied reasonable access to it. Lack of reasonable access to the law library is not the equivalent of denial of access to the courts. *Id.*; *see also*



1 *Vigliotto v. Terry*, 865 F.2d 1131, 1133 (9<sup>th</sup> Cir. 1989) (“The temporary deprivation  
2 of an inmate’s legal materials does not, in all cases, rise to a constitutional  
3 deprivation.”). Thus, in order to establish that his right of access to the courts was  
4 violated, Plaintiff must show that (1) the access was so limited as to be  
5 unreasonable; and (2) the inadequate access caused him actual injury. *Id.*

6 According to the Response to the Grievance, Plaintiff was called out for the  
7 afternoon legal library session on that same day and he failed to show, although it  
8 appears that he chose not to attend the library session due to church. Even so, his  
9 failure to use the library implies that his access was not so limited as to be  
10 unreasonable. More importantly, there is no evidence in the record that Plaintiff  
11 was denied access to the court because of a missed deadline caused by the denial of  
12 access to the law library. At his deposition, Plaintiff could not recall whether he  
13 missed any legal deadlines as a result of being denied access to the law library that  
14 morning.

15 Because there are no genuine issues of material fact as to whether Plaintiff  
16 suffered injury from Defendants’ actions, or whether the one time denial of access  
17 to the law library was unreasonable, summary judgment with regard to Plaintiff’s  
18 claims of denial of access to courts is granted.

## 19 **5. Retaliation**

20 Throughout his Complaint, Plaintiff cites numerous instances in which he  
21 attributes certain conduct on the part of Defendant Base as retaliation as a result of  
22 Plaintiff filing his grievances. Plaintiff asserts that as a result of his filing the  
23 grievance for the toilet paper issue, Defendant Base developed an attitude of  
24 contempt and animosity towards him—he would prevent him from using the  
25 showers, from getting ice, from going to the yards, and would yell at Plaintiff and  
26 lock him up for no reason.

27 Plaintiff also alleges that Defendant Base retaliated against him on October  
28 18, 2003, when, after he failed to show up for work, Defendant Base failed to call



1 him out to allow him to access the law library. When Plaintiff filed a grievance for  
2 the denial of access to the law library, Defendant Base threatened him that he  
3 would lose his job, and, on the next day, fired Defendant for failing to show up for  
4 work.

5 Plaintiff also asserts that Defendant Base retaliated against him for filing  
6 grievances on December 10, 2003, when he ordered Defendant to be locked up at  
7 the 6:00 a.m. gate, and again at the 10:00 a.m. gate, which caused Plaintiff to be  
8 late on the first day of his new job.

9 Of fundamental import to prisoners are their First Amendment “right[s] to  
10 file prison grievances and to pursue civil rights litigation in the courts.” *Rhodes v.*  
11 *Robinson*, 408 F.3d 559, 567 (9<sup>th</sup> Cir. 2005). Purely retaliatory actions taken  
12 against a prisoner for having exercised those rights necessarily undermine those  
13 protections and such actions violate the Constitution. *Id.*

14 Within the prison context, a viable claim of First Amendment retaliation  
15 entails five basic elements: (1) an assertion that a state actor took some adverse  
16 action against an inmate (2) because of (3) that prisoner’s protected conduct, and  
17 that such action (4) chilled the inmate’s exercise of his First Amendment rights,  
18 and (5) the action did not reasonably advance a legitimate correctional goal. *Id.*  
19 Plaintiff bears the burden of proving the absence of legitimate correctional goals  
20 for the alleged retaliatory conduct. *Pratt v. Rowland*, 65 F.3d 802, 806 (9<sup>th</sup> Cir.  
21 1995). Courts should “afford appropriate deference and flexibility to prison  
22 officials in the evaluation of proffered legitimate penological reasons for conduct  
23 alleged to be retaliatory.” *Id.* at 807.

24 Plaintiff has not met his burden of showing that the actions taken by  
25 Defendant Base did not reasonably advance a legitimate correctional goal. Also,  
26 with regard to the allegations that Base prevented Plaintiff from getting ice, taking  
27 a shower, or going to yard, or yelling at Plaintiff, or locking him up for no reason,  
28 it does not appear that Plaintiff has ever filed grievances for this conduct. Thus,

1 those allegations of retaliation are not properly before the Court. Moreover, even  
2 if they were exhausted, this type of conduct doesn't rise to the level of a  
3 Constitutional violation. *See Keenan v. Hall*, 83 F.3d 1083, 1092 (9<sup>th</sup> Cir. 1996)  
4 (generally verbal harassment does not violate Eighth Amendment unless comments  
5 are unusually gross or calculated to cause psychological damage). Summary  
6 judgment regarding Plaintiff's retaliation claims is granted.

#### 7 **6. Improper Withdrawal of Funds**

8 Plaintiff alleges that Defendants are improperly withdrawing his funds.  
9 Plaintiff's claims are without merit. Defendants' withdrawal of funds are in  
10 accordance with Wash. Rev. Code § 72.09.350(3) and § 72.09.111. *See In re*  
11 *Metcalf*, 92 Wash. App. 165 (1998) (holding that deductions from wages earned by  
12 prisoner, and funds he received from other sources, pursuant to statutes enacted  
13 after date of his incarceration, did not violate prisoner's procedural due process  
14 rights, as legislative process through which statutes were enacted provided all the  
15 process due to prisoner; likewise deductions were rationally related to legitimate  
16 government interests of curtailing costs of incarceration and compensating crime  
17 victims, and thus, did not violate prisoner's substantive due process rights.)  
18 Therefore, absence a genuine issue of material fact, summary judgment on  
19 Plaintiff's claims of improper withdrawal of funds is proper.

#### 20 **7. Loss of Custody Promotion and Earned Time**

21 Plaintiff asserts that his due process rights were violated when he was denied  
22 earned time and his custody promotion as a result of his infractions for failing to  
23 report to work.

24 A prisoner does not have a constitutional right to a particular classification  
25 status. *Moody v. Daggett*, 429 U.S. 78, 88 n.9 (1976) (rejecting claim that prison  
26 classification and eligibility for rehabilitative programs invoked due process  
27 protections); *Hernandez v. Johnston*, 833 F.2d 1316, 1318 (9<sup>th</sup> Cir. 1987); *see also*  
28 *In re Dowell*, 100 Wash.2d 770, 773-74 (1984) (holding that a state prisoner does

1 not have a liberty interest in a particular classification status). Thus, Plaintiff's  
2 claim that his due process rights were violated when his custody promotion was  
3 denied fails as a matter of law.

4 With regard to his claim for denial of earned time, on November 23, 2003,  
5 Plaintiff appealed directly to Richard Morgan regarding his annual review and his  
6 infraction. In his appeal, he requested that he be given 270 days earned time. On  
7 December 3, 2003, Mr. Morgan's designee responded to Plaintiff's appeal. He  
8 stated," [t]he context of your request for 270 days earned time is unclear, I suggest  
9 you address this question with your assigned counselor for clarification." There is  
10 nothing in the record to suggest that Plaintiff did as he was directed, or that he filed  
11 any other grievance with regard to his earned credit time. Thus, this claim is not  
12 properly before the Court.

13 Accordingly, **IT IS HEREBY ORDERED:**

14 1. Defendant's Motion for Summary Judgment (Ct. Rec. 23) is **GRANTED**.

15 2. Plaintiff's Motion to Supplement Additional Pleadings Occurred After  
16 the Filing of the Complaint (Ct. Rec. 18) is **DENIED**.

17 3. Plaintiff's Motion for Waiver on Memorandum Page Limitation (Ct.  
18 Rec. 33) is **GRANTED**.

19 4. Plaintiff's Motion Opposing Defendant's Motion for Summary Judgment  
20 (Ct. Rec. 32) is **DENIED**.

21 5. The District Court Executive is directed to enter judgment in favor of  
22 Defendants and close the file. Neither party shall recover costs.

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